EL CAMINO COMMUNITY COLLEGE DISTRICT

PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E (2002) AND MEASURE E (2012)

> FINANCIAL AND PERFORMANCE AUDITS

YEAR ENDED JUNE 30, 2021



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FINANCIAL AUDIT OF REVENUE BOND CONSTRUCTION FUNDS MEASURE E (2002) AND MEASURE E (2012)



INDEPENDENT AUDITORS' REPORT

Board of Trustees The Measure E Citizens' Bond Oversight Committee El Camino Community College District Torrance, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), of the El Camino Community College District (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), of the District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present fairly only the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2021 or the change in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 8, 2022, on our consideration of the District's internal control over the Measure E Revenue Bond Construction Funds financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over the Measure E Revenue Bond Construction Funds financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Glendora, California February 8, 2022

ASSETS Cash in County Treasury Accounts Receivable	2002 Measu	_	2012 Measure E	
	\$	-	\$ 75,371,142 212,470	
Total Assets	\$	_	<u>\$ 75,583,612</u>	
LIABILITIES AND FUND BALANCE				
LIABILITIES Accounts Payable Due to Other Funds Total Liabilities	\$		\$ 5,395,798 	
FUND BALANCE Restricted Total Fund Balance		-	70,187,814 70,187,814	
Total Liabilities and Fund Balance	\$		\$ 75,583,612	

EL CAMINO COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUNDS MEASURE E (2002) AND MEASURE E (2012) STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED JUNE 30, 2021

	2002 Measure E	2012 Measure E
REVENUES Interest and Investment Income	\$ 6,155	\$ 391,989
Total Revenues	6,155	391,989
EXPENDITURES		
Other Services	467,269	4,707,908
Capital Outlay	2,467,753	15,380,934
Total Expenditures	2,935,022	20,088,842
DEFICIENCY OF REVENUES OVER EXPENDITURES	(2,928,867)	(19,696,853)
OTHER FINANCING SOURCES (USES)		
Proceeds from Sale of Bonds	-	50,000,000
Premiums	-	2,651,903
Deposit to Debt Service Fund	-	(2,486,147)
Cost of Issuances	-	(403,997)
Interfund Transfers In (Out)	(135,070)	135,070
Total Other Financing Sources (Uses)	(135,070)	49,896,829
NET CHANGE IN FUND BALANCE	(3,063,937)	30,199,976
Fund Balance - Beginning of Year	3,063,937	39,987,838
FUND BALANCE - END OF YEAR	<u>\$</u> -	\$ 70,187,814

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Accounting Policies

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

Financial Reporting Entity

The financial statements include only the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012) of the El Camino Community College District (the District). These funds were established to account for the expenditures of general obligation bonds issued under the General Obligation Bonds Election of November, 2002 (Measure E) and November, 2012 (Measure E) and to account for the project expenditures authorized by each measure. These financial statements are not intended to present fairly the financial position and results of operations of the District in compliance with accounting principles generally accepted in the United States of America.

Basis of Accounting

The Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), are maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered). Cash in the county treasury is recorded at cost, which approximates fair value.

Fund Structure

The Statement of Revenues, Expenditures and Changes in Fund Balance is a statement of financial activities of the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), related to the current reporting period. Fund expenditures frequently include amounts for land, buildings, equipment, retirement of indebtedness, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

Fund Balance Classification

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The fund balances of the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), are therefore, classified as restricted.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Capital Assets and Long-Term Debt

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), are determined by its measurement focus. The Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), are accounted for on a spending or "financial flow" measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of "available spendable resources". Thus, the capital assets and long-term liabilities associated with the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), are accounted for in the governmental activities financial statements of the District.

<u>Estimates</u>

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 2 DEPOSITS AND INVESTMENTS

In accordance with Title 5 and the *Budget and Accounting Manual*, the District maintains substantially all of its cash in the Los Angeles County Treasury as part of the common investment pool. The District is considered an involuntary participant in the investment pool. These pooled funds are recorded at amortized cost which approximates fair value. Fair value of the pooled investments at June 30, 2021 is measured at 99.4% of carrying value and is based upon the District's pro-rata share of the fair value for the entire portfolios (in relation to the amortized cost of the portfolio). The District's investment in the pool is considered to be highly liquid.

The County is authorized to deposit cash and invest excess funds by California Government Code Sections 53534, 53601, 53635, and 53648. The county is restricted to invest in time deposits, U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The funds maintained by the county are either secured by federal depository insurance or are collateralized. The county investment pool is not required to be rated. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

NOTE 2 DEPOSITS AND INVESTMENTS (CONTINUED)

The county investment pool is not registered as an investment company with the Securities and Exchange Commission (SEC) nor is it an SEC Rule 2a7-like pool. California Government Code statues and the County Board of Supervisors set forth the various investment policies that the Country Treasurer follow. The method used to determine the value of the participant's equity withdrawn is based on the book value, which is amortized cost, of the participant's percentage participation on the date of such withdrawals.

The pool sponsor's annual financial report may be obtained from the Los Angeles County Public Affairs Office, Kenneth Hahn Hall of Administration, 500 W. Temple St, Room 358, Los Angeles, California 90012.

NOTE 3 BONDED DEBT

On November 5, 2002, the District voters authorized through Measure E (2002) the issuance and sale of general obligation bonds totaling \$394,516,464 which provides that proceeds of the bonds will be used to finance the acquisition and improvement of real property.

Between 2003 and 2012, the District issued bonds, Series A through C, totaling \$394,512,882. In 2005, the District issued refunding bonds to refund a portion of Series A bonds. In 2012, the District issued refunding bonds to refund a portion of Series B bonds. In 2016, the District issued refunding bonds to refund a portion of Series B bonds and the remaining portion of the 2005 refunding bonds. In 2020, the District issued refunding bonds to refund a portion of Series C bonds.

On November 6, 2012, the District voters authorized through Measure E (2012) the issuance and sale of general obligation bonds totaling \$350,000,000 which provides that proceeds of the bonds will be used to finance the acquisition and improvement of real property.

Between 2016 and 2020, the District issued bonds, Series A through C, totaling \$200,000,000.

NOTE 3 BONDED DEBT (CONTINUED)

The outstanding general obligation bonded debt of the District at June 30, 2021 is:

General Obligation Bonds	Date of Issue	Date of Maturity	Interest Rate %	Amount of Original Issue		Outstanding une 30, 2021
2002 Measure E:						
Series C	8/23/2012	8/1/2038	4.0-5.0	\$	180,812,882	\$ 142,035,306
2012 Refunding	8/23/2012	8/1/2023	2.0-5.0		41,755,000	12,650,000
2016 Refunding	1/28/2016	8/1/2031	2.0-5.0		85,825,000	62,850,000
2020 Refunding	10/20/2020	8/1/2037	0.29-2.42		40,465,000	40,465,000
Total 2002 Measure E						258,000,306
2012 Measure E:						
Series A	1/28/2016	8/1/2045	2.0-5.0		100,000,000	88,475,000
Series B	8/29/2018	8/1/2048	3.0-5.0		50,000,000	45,610,000
Series C	10/20/2020	8/1/2045	3.0-4.0		50,000,000	50,000,000
Total 2012 Measure E						 184,085,000
Total						\$ 442,085,306

The annual debt service requirements to maturity as of June 30, 2021 are as follows:

	Accreted					
<u>Year Ending June 30,</u>	Principal		Interest		Interest	
2022	\$ 19,532,378	\$	1,192,622	\$	12,663,307	
2023	18,285,871		1,669,129		12,245,385	
2024	15,767,701		3,632,299		11,706,736	
2025	13,983,990		4,281,010		11,332,314	
2026	14,970,637		5,299,363		10,990,751	
2027-2031	86,376,714		42,763,286		49,028,481	
2032-2036	79,399,754		92,203,196		40,615,146	
2037-2041	91,908,261		58,286,406		26,912,673	
2042-2046	82,775,000		-		13,161,781	
2047-2049	 19,085,000		-		1,535,875	
Total	\$ 442,085,306	\$	209,327,311	\$	190,192,449	

Capital appreciation bonds were issued as part of the 2005 refunding and Series C issuances. Prior to their applicable maturity dates, each capital appreciation bond will accrete interest on the principal component, with all interest accreting through the applicable maturity date and payable only upon maturity or prior payment of the principal component. Accreted interest accrued has been reflected in the long-term debt balance on the District's basic financial statements.

The repayment of the debt related to the general obligation bonds is accounted for in the District's Bond Interest and Redemption Fund which is part of the District's basic financial statements. The recognition of premiums on bonds is recorded as long-term liabilities in the basic financial statements of the District.

NOTE 4 PURCHASE COMMITMENTS AND CONTINGENCIES

Purchase Commitments

As of June 30, 2021, the District was committed under various capital expenditure purchase agreements for all Measure E (2012) bond projects totaling approximately \$12.8 million.

Litigation

The District is involved in claims and legal actions arising in the ordinary course of business. In the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on the District's Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), financial statements.

NOTE 5 SUBSEQUENT EVENTS

The District sold \$60.0 million in General Obligation Bonds, Measure E (2012), Series D on July 22, 2021. The bonds were sold with an interest rate ranging from 2.00% to 4.0% and maturity dates from August 1, 2022 through August 1, 2046. The proceeds of the Series D Bonds will be used to finance certain capital improvements of the District and to pay the costs of issuance of the Bonds.



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees The Measure E Citizens' Bond Oversight Committee El Camino Community College District Torrance, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), of the El Camino Community College District (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements as listed in the table of contents, and have issued our report thereon dated February 8, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's Measure E Revenue Bond Construction Funds financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Glendora, California February 8, 2022

EL CAMINO COMMUNITY COLLEGE DISTRICT MEASURE E REVENUE BOND CONSTRUCTION FUND SCHEDULES OF FINDINGS AND RESPONSES JUNE 30, 2021

There were no findings related to the financial audit of the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), for the years ended June 30, 2021 and June 30, 2020.

PERFORMANCE AUDIT OF PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E (2002) AND MEASURE E (2012)



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INDEPENDENT AUDITORS' REPORT

Board of Trustees The Measure E Citizens' Bond Oversight Committee El Camino Community College District Torrance, California

We have conducted a performance audit of the El Camino Community College District (the District) Measure E (2002) and Measure E (2012) bond funds for the year ended June 30, 2021.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed within this report of this report which includes determining the District's compliance with the performance requirements for the Proposition 39 Measure E (2002) and Measure E (2012) General Obligation Bonds under the applicable provisions of Section 1(b)(3)(C) of Article XIIIA of the California Constitution. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant respects, the District expended Measure E (2002) and Measure E (2012) bond funds for the fiscal year ended June 30, 2021, only for the specific projects developed by the District's Board of Trustees, and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIIIA of the California Constitution.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Glendora, California February 8, 2022



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EL CAMINO COMMUNITY COLLEGE DISTRICT PERFORMANCE AUDIT OF PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E (2002) AND MEASURE E (2012) JUNE 30, 2021

BACKGROUND INFORMATION

In November 2000, the voters of the state of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school districts and community colleges under certain circumstances and subject to certain conditions.

On November 5, 2002, a general obligation bond proposition Measure E (2002) of the District was approved by the voters of that District. Measure E (2002) authorized the District to issue up to \$394,516,464 of general obligation bonds to finance various capital projects and related costs, as specified in the bond measure provisions.

On November 6, 2012, a general obligation bond proposition Measure E (2012) of the District was approved by the voters of that District. Measure E (2012) authorized the District to issue up to \$350,000,000 of general obligation bonds to finance various capital projects and related costs, as specified in the bond measure provisions.

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Trustees of the District established a Citizens' Bond Oversight Committee and appointed its members. The principal purpose of the Citizens' Bond Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Measure E bond authorization. The Citizens' Bond Oversight Committee is required to issue at least one report annually as to its activities and findings.

Section 1(b)(3)(C) of Article XIIIA of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Measure E Revenue Bond Construction Funds have been expended only for the authorized bond projects.

OBJECTIVES

The objectives of our performance audit were to:

- Determine the expenditures charged to the District Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012).
- Determine whether expenditures charged to the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012), have been made in accordance with the bond project list developed by the District's Board of Trustees and approved by the voters through the approval of Measure E in November 2002 and Measure E in November 2012.
- Determine that amounts expended on salaries and benefits were only to the extent employees perform work associated with the Measure E (2002) and Measure E (2012) bond projects as allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

EL CAMINO COMMUNITY COLLEGE DISTRICT PERFORMANCE AUDIT OF PROPOSITION 39 GENERAL OBLIGATION BONDS MEASURE E (2002) AND MEASURE E (2012) JUNE 30, 2021

SCOPE OF THE AUDIT

The scope of our performance audit covered the fiscal period from July 1, 2020 to June 30, 2021. The sample of expenditures tested included object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources, other than the proceeds of the bonds, were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2021, were not reviewed or included within the scope of our audit or in this report.

PROCEDURES PERFORMED

- We identified the expenditures and projects charged to the general obligation bond proceeds by obtaining the general ledger and project listing.
- We selected a judgmental sample of expenditures for supplies, services and capital outlay considering all projects for the year ended June 30, 2021. The District expended \$3,070,092 of Measure E (2002) Bond Constructions funds and \$19,953,772 of Measure E (2012) Bond Construction funds for the year ended June 30, 2021.

We selected a sample of 5 non-salary expenditures totaling \$1,795,689, which is 61.2% of total non-salary expenditures of \$2,935,022 for Measure E (2002) Bond Construction funds.

We selected a sample of 28 non-salary expenditures totaling \$13,628,703, which is 67.8% of total non-salary expenditures of \$20,088,842 for Measure E (2012) Bond Construction funds.

- We reviewed the actual invoices and supporting documentation to determine that expenditures charged to projects were:
 - Supported by invoices with evidence of proper approval and documentation of receipt of goods or services;
 - Supported by proper bid documentation, as applicable;
 - Properly expended on the authorized bond projects as listed on the voter-approved bond project list.
- We noted there were no salary and benefit expenditures charged to the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012).

CONCLUSION

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the funds held in the Measure E (2002) and Measure E (2012) bond funds and that such expenditures were made on authorized bond projects. Further, it was noted there were no salary and benefit expenditures charged to the Revenue Bond Construction Funds, Measure E (2002) and Measure E (2012); therefore, funds were properly not expended for salaries of school administrators or other operating expenditures.

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